DEPARTMENT OF JUSTICE,

Washington, DC., April 16, 1998.

Mr. RICHARD D. BENNETT,

Chief Counsel, Committee on Government Reform and Oversight, Rayburn House Office Building, Washington, DC.

DEAR MR. BENNETT: I am writing in response to your letter of April 7, 1998, requesting the Department of Justice's position on the granting of immunity to Larry Wong. The Department of Justice has no opposition to the Committee granting immunity to Mr. Wong. We appreciate greatly your coordinating with us on this matter.

Sincerely,

Mark M. Richard, Acting Assistant Attorney General.

DEPARTMENT OF JUSTICE, *Washington, DC., April 16, 1998.* Mr. RICHARD D. BENNETT,

Chief Counsel, Committee on Government Reform and Oversight, Rayburn House Office

Building, Washington, DC.
DEAR MR. BENNETT: I am writing in response to your letter of April 7, 1998, requesting the Department of Justice's position on the granting of immunity to Nancy Lee. The Department of Justice has no opposition to the Committee granting immunity to Ms. Lee. We appreciate greatly your coordinating with us on this matter.

Sincerely,

Mark M. Richard, Acting Assistant Attorney General.

DEPARTMENT OF JUSTICE, *Washington, DC., April 16, 1998.*Mr. RICHARD D. BENNETT,

Chief Counsel, Committee on Government Reform and Oversight, Rayburn House Office Building, Washington, DC.

DEAR MR. BENNETT: I am writing in response to your letter of April 7, 1998, requesting the Department of Justice's position on the granting of immunity to Irene Wu. The Department of Justice has no opposition to the Committee granting immunity to Ms. Wu. We appreciate greatly your coordinating with us on this matter.

Sincerely,

MARK M. RICHARD, Acting Assistant Attorney General.

□ 2330

SPECIAL ORDERS

The SPEAKER pro tempore (Mr. RIGGS). Under the Speaker's announced policy of January 7, 1997, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania (Mr. COYNE) is recognized for 5 minutes.

(Mr. COYNE addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. PAUL) is recognized for 5 minutes.

(Mr. PAUL addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from California (Ms. MILLENDER-MCDONALD) is recognized for 5 minutes.

(Ms. MILLENDER-McDONALD addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

COMMUNICATION FROM THE CHAIRMAN OF THE COMMITTEE ON THE BUDGET REGARDING STATUS OF THE FISCAL YEAR 1998 CONGRESSIONAL BUDGET

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Mr. KASICH) is recognized for 5 minutes.

Mr. KASICH. Mr. Speaker, to facilitate application of sections 302 and 311 of the Congressional Budget Act, I am transmitting a status report on the current levels of on-budget spending and revenues for fiscal year 1998 and for the 5-year period fiscal year 1998 through fiscal year 2002

through fiscal year 2002.

The term "current level" refers to the amount of spending and revenues estimated for each fiscal year based on laws enacted or awaiting the President's signature as of April 21, 1998.

The first table in the report compares the current level of total budget authority, outlays, and revenues with the aggregate levels set by H. Con. Res. 84, the concurrent resolution on the budget for fiscal year 1998 as adjusted pursuant to 314(b) of the Budget Act. This comparison is needed to implement section 311(a) of the Budget Act, which creates a point of order against measures that would breach the budget resolution's aggregate levels. The table does not show budget authority and outlays for years after fiscal year 1998 because appropriations for those years have not yet been considered.

The second table compares the current levels of budget authority, outlays, and new entitlement authority of each direct spending committee with the "section 302(a)" allocations for discretionary action made under H. Con. Res. 84 for fiscal year 1998 and for fiscal years 1998 through 2002. "Discretionary action" refers to legislation enacted after adoption of the budget resolution. This comparison is needed to implement section 302(f) of the Budget Act, which creates a point of order against measures that would breach the section 302(a) discretionary action allocation of new budget authority or entitlement authority for the committee that reported the measure. It is also needed to implement section 311(b), which exempts committees that comply with their allocations from the point of order under section

The third table compares the current levels of discretionary appropriations for fiscal year 1998 with the revised "section 302(b)" sub-allocations of discretionary budget authority and outlays among Appropriations subcommittees. This comparison is also needed to implement section 302(f) of the Budget Act, because the point of order under that section also applies to measures that would breach the applicable section 302(b) sub-allocation. The revised section 302(b) sub-allocations were filed by the Appropriations Committee on March 31, 1998.

The fourth table compares discretionary appropriations to the levels provided by section

251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985. Section 251 requires that if at the end of a session the discretionary spending, in any category, exceeds the limits set forth in section 251(c) as adjusted pursuant to provisions of section 251(b), there shall be a sequestration of funds within that category to bring spending within the established limits. This table is provided for information purposes only. Determination of the need for a sequestration is based on the report of the President required by section 254.

REPORT TO THE SPEAKER FROM THE COMMITTEE ON THE BUDGET: STATUS OF THE FISCAL YEAR 1998 CONGRESSIONAL BUDGET ADOPTED IN H. CON. RES. 84 (Reflecting Action Completed as of March 31, 1998)

[On-budget amounts, in millions of dollars]

	Fiscl year—		
	1998	1998– 2002	
Appropriate Level (as amended by P. L. 105–116):		_	
Budget Authority	1.405.449	7.386.233	
Outlays	1,372,522	7.282.253	
Revenues	1,199,000	6,477,552	
Current Level:			
Budget Authority	1,389,663	NA	
Outlays	1,374,198	NA	
Revenues	1,197,381	6,459,901	
Current Level over (+)/under (-) Appropriate			
Budget Authority	-15.786	NA	
Outlays	1,676	NA	
Revenues	-1,619	- 17,651	

NA=Not applicable because annual appropriations Acts for Fiscal Years 1998 through 2002 will not be considered until future sessions of Congress.

BUDGET AUTHORITY

Enactment of any measure providing new budget authority for FY 1998 in excess of \$15,786 million (if not already included in the current level estimate) would cause FY 1998 budget authority to exceed the appropriate level set by H. Con. Res. 84.

OUTLAYS

Enactment of any measure providing new outlays for FY 1998 (if not already included in the current level estimate) would cause FY 1998 outlays to exceed the appropriate level set by H. Con. Res. 84.

REVENUES

Enactment of any measure that would result in any revenue loss for FY 1998 (if not already included in the current level estimate) or for FY 1998 through 2002 (if not already included in the current level) would cause revenues to fall further below the appropriate level set by H. Con. Res. 84.

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, April 21, 1998.
Hon. JOHN KASICH,
Chairman, Committee on the Budget,
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to section 308(b) and in aid of section 311 of the Congressional Budget Act, as amended, this letter and supporting detail provide an up-todate tabulation of the on-budget current levels of new budget authority, estimated outlays, and estimated revenues for fiscal year 1998. These estimates are compared to the appropriate levels for those items contained in the 1998 Concurrent Resolution on the Budget (H. Con. Res. 84) and are current through April 1, 1998. A summary of this tabulation, my first for the second session of the 105th Congress, follows:

CONGRESSIONAL RECORD—HOUSE

[In millions of dollars]

	House cur- rent level	Budget resolution (H. Con. Res. 84)	Current level +/- resolution
Budget Authority	1,389,663	1,405,449	- 15,786
	1,374,198	1,372,522	+1,676
1998	1,197,381	1,199,000	- 1,619
1998–2002	6,459,901	6,477,552	- 17,651

Since my last report, dated November 6, 1997, nine authorization bills (Public Laws 105–85, 105–89, 105–92, 105–114, 104–124, 105–130, 105–135, 105–144, and 105–150) and six appropriation bills (Public Laws 105–78, 105–83, 105–86, 105–100, 105–118, and 105–119) have been enacted. These actions changed the current level of budget authority, outlays, and revenues. Detail is shown on the enclosed table. In addition, the budget authority and out-

lay totals established in H. Con. Res. 84 have been revised to reflect additional appropriations that were enacted for payment of international arrearages, for the cost of continuing disability reviews, and for the dollar equivalent of Special Drawing Rights for the International Monetary Fund. These revisions increased the total budget authority allocation by \$18,266 million and the total outlay allocation by \$61 million. Sincerely,

JUNE E. O'NEILL, Director.

Enclosure.

PARLIAMENTARIAN STATUS REPORT: 105TH CONGRESS, 2ND SESSION, HOUSE ON-BUDGET SUPPORTING DETAIL FOR FISCAL YEAR 1998 AS OF CLOSE OF BUSINESS APRIL 1, 1998

[In millions of dollars]

	Budget authority	Outlays	Revenues
Previously Enacted			
Revenues Permanents and other spending			1,197,381
legislation	908,725 752,279 - 283,340	864,750 781,902 - 283,340	
Total previously enacted Entitlements and Mandatories	1,377,664	1,363,312	1,197,381
Budget resolution baseline esti- mates of appropriated entitle- ments and other mandatory pro- grams not yet enacted	11,999 1,389,663 1,405,449	10,886 1,374,198 1,372,522	 1,197,381 1,199,000

PARLIAMENTARIAN STATUS REPORT: 105TH CONGRESS, 2ND SESSION, HOUSE ON-BUDGET SUPPORTING DETAIL FOR FISCAL YEAR 1998 AS OF CLOSE OF BUSINESS APRIL 1, 1998—Continued

[In millions of dollars]

	Budget authority	Outlays	Revenues
Amount remaining: Under Budget Resolution Over Budget Resolution Addendum	15,786	1,676	1,619
Emergencies Contingent Emergencies	271 300	2,286 75	
Total Total Current Level Including Emergencies	571 1,390,234	2,361 1,376,559	1,197,381

Source: Congressional Budget Office.

Source: Congressional Budget Office.

Notes: Amounts shown under "emergencies" represent funding for programs that have been deemed emergency requirements by the President and the Congress. Amounts shown under "contingent emergencies" represent funding designated as an emergency only by the Congress that is not available for obligation until it is required by the President and the full amount requested is designated as an emergency requirement.

Current level estimates include \$390 million in budget authority and \$298 million in outlays for projects that were canceled by the President pursuant to the Line Item Veto Act, Public Law 104–130.

DIRECT SPENDING LEGISLATION—COMPARISON OF CURRENT LEVEL WITH COMMITTEE ALLOCATIONS PURSUANT TO BUDGET ACT SECTION 602(a) REFLECTING ACTION COMPLETED AS OF SEPT. 9, 1997

					1000 2002	
	BA	1998 Outlays	NEA	BA	1998–2002 Outlays	NEA
HOUSE COMMITTEE						
culture:						
Allocation				(2)	(2)	
Difference				(2) (2)	(2) (2)	
onal Security:						
Allocation	(159)	(159)	9	(127)	(127)	10
Difference		(159)	ý	(127)	(127)	10
nking, Finance and Urban Affairs:		. ,				
Allocation		(136) (135)		(666) (861)	(1,590) (1,785)	
Difference		1		(195)	(195)	
ication and the Workforce:		(0.10)		. ,	, ,	
Allocation	(248)	(242) (239)	1,726	(1,798)	(1,792) (1,791)	12,86
Current Level		(239)	(456) (2,182)	(1,834) (36)	(1,791)	(1,80 (14,66
nmerce:	. ,	· ·				
Allocation		4.075	2,463	(26,313)	(26,313)	2,3
Current Level		4,275 4,275	4,405 1,942	(1,163) 25,150	(1,163) 25,150	9,8 7,5
rnational Relations:		1,270	.,,	20,100	20,100	,,0
Allocation						
Current Level						
ernment Reform & Oversight:						
Allocation	(604)	(632)		(3,096)	(3,096)	
Current Level	(604)	(604) 28		(2,874) 222	(2,874) 222	
Differencese Oversight:		20		222	222	
Allocation						
Current Level	5 5	3		5 5	5	
Differenceources:		3		5	5	
Allocation						
Current Level		3		19	19	
Difference		3		19	19	
Allocation		177		908	1,063	
Current Level		(477)		5 (222)	5	
Differencensportation and Infrastructure:	(146)	(177)		(903)	(1,058)	
Allocation		65		156,356	1,209	
Current Level		70		28,850	(167)	
Differenceence:	(109)	5		(127,506)	(1,376)	
Allocation						
Current Level						
Difference						
Allocation						
Current Level		2		22	16	
Difference		2		22	16	
rans; Affairs: Allocation	(224)	(224)	327	(1,665)	(1,665)	5,7
Current Level		(224) (207)	(41)	(638)	(728)	(2,0
Difference		17	(368)	1,027	937	(7,8
s and Means: Allocation	(5.918)	(5,918)	400	(113,146)	(113,149)	1,6
Current Level		(2,881)	500	(109,756)	(110,118)	2,0
Difference		3,037	100	3,390	3,031	4
ct Committee on Intelligence:						
Allocation						
Difference						
al Authorized:		// 040\	4047	10 500		
Allocation		(6,910) 128	4,916 4.417	10,580 (88,354)	(145,333) (118,710)	22,6 8,1
Current Level Difference		7.038	(499)	(98,934)	26.623	(14,4
		.,000	()	(,0,,01)	20,020	(. 1/-

DISCRETIONARY APPROPRIATIONS FOR FISCAL YEAR 1998—COMPARISON OF CURRENT LEVEL WITH SUBALLOCATIONS PURSUANT TO BUDGET ACT SECTION 302(b)

[In millions of dollars]

	Revised 302(b) suballocations (March 3, 1998)							Difference				
	Discretionary Mandatory —		April Ž1, 1998 Discretionary Mandatory		nton.	 Discretionary 		Manda	itory			
	BA	0	BA	0	BA	0	BA	0	ВА	0	BA	0
Agriculture, Rural Development Commerce, Justice, State District of Columbia Energy and Water Development Foreign Operations Interior Labor, HHS & Education Legislative Branch Military Construction National Defense Transportation	13,757 31,280 855 20,732 31,008 13,797 80,328 2,279 9,183 247,512 11,772	14,000 25,555 554 20,879 13,079 13,707 76,123 2,251 9,862 244,199 37,179	35,048 522 0 0 44 55 206,611 92 0 197 698	35,205 532 0 0 44 50 209,167 92 0 197 665	13,751 31,280 855 20,732 13,147 13,799 80,547 2,251 9,183 247,512 12,711	13,997 28,955 554 20,880 13,079 13,707 76,202 2,251 9,862 244,198 37,204	35,048 522 0 0 44 55 206,611 92 0 197 698	35,205 532 0 0 44 50 209,167 92 0 197 665	-6 0 0 0 -17,861 2 219 -28 0 0 939	-3 3,400 0 1 0 0 79 0 0 -1	0 0 0 0 0 0	0 0 0 0 0 0 0
Treasury-Postal Service VA-HUD-Independent Agencies Reserve/Offsets	12,735 66,395 2,953	12,502 79,977 470	12,713 21,332 0	12,712 20,061 0	12,866 68,703 0	12,613 80,089 0	12,713 21,332 0	12,712 20,061 0	131 2,308 - 2,953	111 112 - 470	0 0 0	0 0
Grand total	544,586	550,337	277,312	278,725	527,337	553,591	277,312	278,725	- 17,249	3,254	0	0

BEA—COMPARISON OF CURRENT LEVEL TO DISCRETIONARY SPENDING LEVELS SET FORTH IN SEC. 251(c) OF THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985

[In millions of dollars]

	Defen	se	Nondefe	ense	Violent crime trust fund	
	BA	A	BA	A	BA	А
Statuory Casps¹ Current Level	269,000 268,934	267,124 266,694	253,506 252,903	285,686 283,614	5,500 5,500	4,833 3,583
Difference	- 66	- 430	- 603	- 2,072	0	- 1,250

¹ As adjusted pursuant to sec 251(b) of the BBEDCA.

H-1B VISAS: THE STEALTH WAY OF TAKING U.S. JOBS FROM WORKERS PROGRAM

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania (Mr. KLINK) is recognized for 5 minutes.

Mr. KLINK. Mr. Speaker, I rise tonight, I understand the hour is late, but I think this is a very important issue.

We have a program which many Members of Congress are not familiar with. It is called the H-1B visa program. This program allows industries from this Nation to bring over mostly high-tech workers from other countries, 65,000 workers a year right now, for temporary jobs. They can stay here for 6 years.

This was a program that was established back in 1990 because we were being told that we had an anticipated shortage of scientists and of engineers. By the time this program was in place, the Berlin Wall had fallen and we did not have as much of a need in the defense industry for this kind of technical expertise.

But what ended up happening was many countries found out that they could go overseas, they could bring over computer programmers or reprogrammers rather than train American workers, and we have seen throughout this country a propensity of what I would refer to as job shops, that is companies that are providing computer programmers to our industries. And our industries are laying off unbelievable numbers of American workers, and they are being replaced by these temporary foreign workers.

I think we are really headed down a tragic highway in this country. I would just want to point out to the Members of the House that, as the technical and high-tech industry is beating the drum saying we have need to import workers, that we have really thousands upon thousands of students that are graduating from college every year, and we are just debating here on the floor of the House how we deal with the student loan program.

These students are graduating from college. They have large amounts of student loans to pay back and, in many instances, they find themselves waiting on tables because they cannot get jobs. They could be trained to take these jobs. They could be trained to do computer programming.

And, at the same time, we are hearing from the computer industry and many others that they have this hightech labor shortage. The headlines across the Nation in our papers are telling a different story.

Let me just read something from the Wall Street Journal that just said, a steady drumbeat of layoff announcements in industry sectors that until recently have complained about personnel shortages. In the Silicon Valley, layoffs have occurred at Seagate Technology Incorporated, Silicon Graphics, Netscape Communications Corporation, Apple Computer Incorporated, Sybase Incorporated and others. Some firms have cut hiring plans; help wanted advertising has slumped since the start of the year. Elsewhere, high-tech giants are shedding staff.

Last week, again, according to the Wall Street Journal, Xerox Corporation announced the layoff of 9,000 people. Yet we want to import up to 95,000 workers a year from other countries and give them these jobs.

Something is wrong in America today. We have not had a debate as to the need for this.

The other difficulty is that here is a high-tech industry which prides itself on identifying and quantifying problems, yet they have not proven, according to the GAO, that, in fact, there is a shortage. The gentleman from Michigan (Mr. DINGELL) and myself asked the GAO to look into these claims, and we found out that the material that they are using to justify this claim is faulty.

Also, last week in the San Francisco Examiner, they ran an unprecedented series of letters from readers that are concerned about the alleged shortage of information technology workers. Their conclusion is that we are seeing age discrimination that is pushing into this high-tech sector, pushing many qualified American workers out of the marketplace. The employers want cheaper, more exploitable foreign workers.

And I would like to quote at length from some of these letters, because I think we here in Congress are too busy as we rush through our legislative schedule and we have not heard from these workers.

An older computer consultant has said, "At job fairs, many older people, including myself, are rudely treated by young recruiters from human resources. In one blatant case, I saw a recruiter from a major local computer manufacturer and software firm refuse to talk to anyone who looked like they were over 35. Résumés from older people were tossed in one pile, résumés from younger people were put on another pile with attached notes from a mini interview."

I would also like to talk about one worker who said he was being brought back to his former employer to do what